INTERNATIONAL BEST PRACTICES IN THE INTERVENTION OF LIVES OF HOMELESS MOTHERS – A SYSTEMATIC REVIEW

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1 Introduction

Home is a rich concept that embodies comfort, belonging, identity and security. Living on the streets of the Cape Town central business district (CBD) does not embody the concept of *home* and is under no circumstances in the best interests of a child.

There is an estimate of 14 357 homeless people in Cape Town.¹ Among these homeless people are homeless mothers and children.

Homeless mothers often struggle with mental health issues and substance abuse, and needless to say the environment is extremely unfavourable for children as they are often malnourished and exposed to substance abuse, gangs, and violence.

This research paper will consider international best practices for intervening in the lives of homeless mothers in order to provide the Cape Town Central City Improvement District (hereinafter referred to as the CCID) with a framework of the most effective intervention models worldwide.

The CCID is a public-private partnership established in November 2000, by local property owners with the vision of keeping the Cape Town CBD a safe, clean, and caring urban environment. A city improvement district (hereinafter referred to as a CID) refers to a specific geographical area, approved by the City Council in terms of section 22 of the Municipal Property Rates Act 6 of 2004 and the Special Rates Area Bylaw (hereinafter referred to as the SRA), in terms of which complementary top-up services are provided in addition to those rendered by the CID's primary partners. The primary partners of the CCID are the City of Cape Town (hereinafter referred to as the COCT) and the South African Police Services (hereinafter referred to as the SAPS). Together with the COCT and the SAPS the CCID offers top-up services in the following areas namely, Safety & Security, Urban Management, and Social

¹ Hopkins. J. Reaper, J. Vos, S. & Brough, G. *The Cost of Homelessness Cape Town* <u>https://homeless.org.za/wp-</u> content/uploads/2021/02/THE-COST-OF-HOMELESSNESS-CAPE-TOWN- Full-Report Web.pdf [accessed 2/6/2022].

Development. The CCID also has a Communications department. As a non-profit organisation² the CCID operates with its own board of directors and liaises across both the public and private sectors. The aim is to work together to develop, promote and manage the Cape Town Central City. As a result of these efforts, the Cape Town Central City is considered today to be South Africa's most vibrant and safest CBD. The CCID operates in the traditional downtown of the city across an area measuring 1.6km². It stretches from Buitensingel to FW de Klerk Boulevard, and from Buitengracht to Canterbury Street.

2 Method

This study has been conducted by way of a systematic review. Due to the substantial heterogeneity across the designs of the included studies, their populations, interventions, and outcomes, the statistical pooling of the results of the included studies was not attempted, instead, the outcomes of the included studies were synthesised narratively.

Alongside the systematic review, an interview was conducted with the Social Development Manager of the CCID in order to gain a better understanding of the CCID's approach to homelessness intervention for mothers and children.

Upon application, the University of Cape Town Research Ethics Committee granted a Certificate of Approval for Ethical Clearance to conduct the interview.

2.1 Search strategy

The electronic databases SCOPUS, ERIC, EBSCOHost, PsycInfo, and PubMed were used to search for literature on this topic. A grey area literature search was also done on Google and Google Scholar.

² The CCID obtains funding by adding a CCID levy to the rates bill of the residents and business within the specific geographical in which it operates.

2.2 Study eligibility criteria and selection

Pilot intervention studies were included in this systematic review, provided that the studies were published in English, in peer-reviewed academic journals between 2000-2022. Moreover, the studies must have had a sample size between 10-400, must have related to the efficacy of intervention models specifically relating to homeless mothers, children and families (to include caregivers other than mothers) and importantly, I had to have institutional access to the studies through the University of Cape Town (UCT).

The definition of homelessness in the studies was not used as a criterion as there is no single definition for homelessness. (See 3 below).

2.3 Limitations

The limitations of this research paper are that most of the studies were done internationally in first-world countries, nevertheless, this highlights the lack of research on homeless mothers and children in not only third-world countries but Africa specifically. Furthermore, as an individual researcher, I had to review the methodological quality of the studies and extract the data singlehandedly. I did not have another independent reviewer and, as a consequence, I relied heavily on the fact that the studies included were all peer-reviewed and published in academic journals.

3 Homelessness defined

There are considerable variations in the definition of homelessness internationally as every society has different perceptions of individuals or families referred to as homeless.³ Consequently, a very important starting point for this research paper is the definition of homelessness. Due to the fluidity and relativity of homelessness as a concept, there is no single accepted definition of what constitutes homelessness. The relativist conceptualisation

³ Springer, S. *Homelessness: A proposal for a global definition and classification* 2000 Habitat International (24) 476.

of homelessness implies that it must be understood across situations, countries, societies, and contexts. The terms roofless, homeless, sleeping rough, houselessness, inadequate housing, shelterlessness, or pavement dwellers do not always cover the same people and sometimes these terms overlap.⁴

There has been much debate regarding the definition of homelessness and the need for a globally accepted definition.⁵

Among third-world countries, the criteria for homelessness vary widely because there appears to be a broad margin of housing inadequacy that cannot easily be assumed to constitute homelessness,⁶ for example, slums.⁷ The criteria include lifestyles, location, the permanence of occupation, security of tenure, quality, welfare entitlement, and homeless people deprived of welfare. These considerations tend to generate different perspectives on homelessness. For example, in South Africa, when defining homelessness officials of the Gauteng Provincial Housing Department and Greater Johannesburg Metropolitan Council, refer to people without adequate shelter, secure tenure, living in squatter settlements, living in backrooms in townships, and living in slum conditions.⁸ They mention cardboard houses in the inner city, occupation of metropolitan open spaces, parks, vacant land with dirt-stained blankets on the corners of high-rise buildings, or occupation of unused buildings (street homelessness).⁹ Furthermore, the South African Homeless People's Federation regards shack-dwellers and squatters as homeless people (homeless due to inadequate housing).¹⁰ This wider definition

 ⁴ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 338.
 ⁵ Springer, S. *Homelessness: A proposal for a global definition and classification* 2000 Habitat International (24) 475.

⁶ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 341.

⁷ A residential area with substandard housing that is poorly serviced and overcrowded. Consequently, the environment is unhealthy, unsafe, and socially undesirable.

⁸ Tipple, G. & Speak, S. Definitions of homelessness in developing countries 2005 Habitat International (29) 343.

⁹ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 343.

¹⁰ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 346.

allows for support of persons living in conditions that in many other countries would not be considered homeless.¹¹ The quality of housing is an important consideration in Egypt's definition of homelessness.¹² In Ghana, the concept of homelessness sits uneasily within the context of extended family responsibility, but the Ghana Statistical Service accepts that anyone living in a structure with a roof is not homeless.¹³ Zimbabwe establishes homelessness according to welfare entitlement. In Egypt people living in marginal housing, institutional housing, and unsuitable housing are regarded as homeless, and as a consequence, these homeless people are entitled to government-provided housing.¹⁴

There is no doubt that people living on the streets and under bridges are homeless, however, the margin between homeless and inadequately housed is very vague.¹⁵ Consequently, because the CCID operates in the Cape Town Central City, for the purposes of this research paper, I define homelessness as individuals (specifically mothers and children) who for any reason use the outdoors as a place of abode for at least a year, that is to say chronically homeless mothers and children.

3.1 The consequences of homelessness

The inability to secure basic needs results in stress, low self-esteem, social isolation, a sense of failure and rejection, personal inadequacy, loneliness, and feeling helpless.¹⁶ With that being so, it is no surprise that homelessness has various long-term damaging effects on health which include premature mortality, depression, anxiety, higher risk of infections.¹⁷ Other

¹¹ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 347.

¹² Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 344.

¹³ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 344.

¹⁴ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 345.

¹⁵ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 350.

¹⁶ Rokach, A. *The Lonely and Homeless: Causes and Consequences* 2004 Social Indicators Research (69) 45.

¹⁷ Wickham, S. *Effective interventions for homeless populations: the evidence remains unclear* 2020 The Lancet Public Health (5) 304.

consequences of homelessness include substance abuse issues, violence, parenting stress, conflict, maltreatment, and neglect of children, and behavioural issues in children.¹⁸

3.3 The CCID's approach to homelessness

An interview was conducted with Ms. Pat Eddy, who has been the Manager of Social Development at the CCID for 14 years. A key part of her role involves developing strategies around homeless people; managing a team of outreach workers (a social worker, an auxiliary worker, and a community worker); establishing and managing partnerships with all three levels of Government, stakeholders as well as NGOs and the community-based partners of CCID.

Ms. Eddy defines homelessness within the context of the CCID as someone who for whatever reason finds themselves living on the streets of the Cape Town CBD. She defines chronic homelessness as being a person being homeless consistently anywhere from 6 months to a year, chronic homeless people (6 months to 25 years) are her biggest concern.

The longer a person lives on the street the more difficult it is to generally help that person off the street. – Ms. Pat Eddy.

According to Ms. Eddy when a homeless person arrives in Cape Town, the CCID is often alerted by SAPS (or one of their other community partners). A member of Ms. Eddy's team will make contact with the homeless person in order to get more information, and then together with the homeless person determine the help they need. In other words, through assessment of the circumstances, the member of Ms. Eddy's team will determine how best to support the person and refer them to one of the CCID's community-based partners. As specified by Ms. Eddy, if the homeless person needs medical assistance, they will be referred to a hospital. Moreover, if the person is unemployed and has lost their house they will be placed in a shelter and assisted in finding employment and earning an income; or if the person is homeless due

¹⁸ Tipple, G. & Speak, S. *Definitions of homelessness in developing countries* 2005 Habitat International (29) 338.

to a specific reason such as abuse, trauma counselling will be arranged for the person by Ms. Eddy's team.

Ms. Eddy's explained that her team temporarily supports homeless persons until they are back on their feet, however, often complex issues such as mental health issues, substance abuse issues, severe trauma within communities such as the complete breakdown of families, violence, and gangs, keep people on the street.

When asked what she would change about the CCID's approach to homelessness Ms. Eddy mentioned the lack of psycho-social services because it is expensive. However, one of the CCID's community partners has secured funding (stipends for 500 homeless people) for an Expanded Public Works Programme (hereinafter referred to as an EPWP).¹⁹ It is a short-term work-based rehabilitation programme (6 months), for chronic homeless people, that not only involves employment and stipends but also psycho-social support groups for substance abuse issues and mental health support. 13 NGOs are collaborating on this project and Ms. Eddy is hopeful that the EPWP will be extended for another two years.

Ms. Eddy's enthusiastically filled me in on a partnership between her team and the Artscape Theatre. 16 chronic homeless people, all of whom suffer from substance abuse and mental health issues were placed on a work-based rehabilitation programme. The homeless people clean the grounds of the Artscape Theatre. Since the programme started in January a large percentage of the 16 homeless people have moved off the streets by securing a place in a shelter or safe space. Their behaviour has improved, and even though they are still abusing substances they know that their substance abuse issues cannot influence their employment, as they only get paid for the hours they work.

Ms. Eddy also briefly touched on the lack of alternative safe spaces because shelters are not necessarily the best option for all homeless people. For example, POD Houses and

¹⁹ One of the South African Government's key programmes aimed at providing poverty and income relief through temporary work for the unemployed.

accommodation in derelict buildings. Moreover, more specialised housing with facilities for homeless people with mental illnesses such as a psychiatric nurse that makes sure that the patients take their medication.

Ms. Eddy is retiring at the end of June 2022, and when I asked about the highlight of her career at the CCID, she referred to the countless partnerships and collaborations with community partners and NGOs throughout her career.

The ultimate success for the CCID is helping homeless people move off the streets. Sustainable solutions for homelessness not only significantly improve the lives of the formerly homeless people, but also improves the Cape Town CBD for residents and business.

4 Results

4.1 The studies selected for review

45 studies were identified for the systematic review through the electronic searches. The study eligibility criteria (2.2) were used to single out 15 studies that were included in this systematic review. One study was done in the United Kingdom (UK), eleven studies were done in the United States of America (USA), one study was done in Mexico, one study was done in Egypt and one study was done in Kenya.

4.2 The homeless interventions

The homeless interventions included mental health interventions,²⁰ summer school programs for children,²¹ environmental behavioural modification programs,²² evidence-based substance

²⁰ Tischler *et al Evaluation of a mental health outreach service for homeless families* 2002 Archive of Disease in Childhood (86) 158-163.

²¹ Nabors *et al Evaluation of an Intervention for Children Experiencing Homelessness* 2003 Child & Youth Care Forum (32) 211-227.

²² Hosny *et al Environmental behavioural modification program for street children in Alexandria, Egypt* 2007 La Revue de Santé de la Méditerranée orientale (13) 1438-1448.

abuse treatment programs,²³ housing interventions,²⁴ case management services,²⁵ Ecologically-Based Treatment (EBT),²⁶ supportive services,²⁷ Family Critical Time Intervention (FCTI),²⁸ collaborative care intervention,²⁹ Community Reinforcement Approach (CRA),³⁰ Motivational Enhancement Therapy (MET), Cognitive Behavioural Therapy (CBT),³¹ evidence-based parenting programs³² and adapted evidence-based Parenting for Lifelong Health (PLH) for Young Children programs.³³

²³ Smith *et al Eighteen-Month Follow-Up Data on a Treatment Program for Homeless Substance Abusing Mothers*2008 Journal of Addictive Diseases (14) 57-72.

²⁴ Slesnick, N. & Erdem, G. Intervention for Homeless, Substance Abusing Mothers: Findings from a Non-Randomised Pilot 2012 Behavioral Medicine (38) 36-48.

²⁵ Slesnick, N. & Erdem, G. Intervention for Homeless, Substance Abusing Mothers: Findings from a Non-Randomised Pilot 2012 Behavioral Medicine (38) 36-48.

²⁶ Slesnick, N. & Erdem, G. *Efficacy of ecologically-based treatment with substance-abusing homeless mothers: Substance use and housing outcomes* 2013 Journal of Substance Abuse Treatment (45) 416-425 and Guo *et al Housing and Support Services with Homeless Mothers: Benefits to the Mother and Her Children* 2016 Community Mental Health Journal (52) 73-83.

²⁷ Portwood *et al Examining the impact of family services on homeless children* 2015 Child & Family Social Work (20) 480-493.

 ²⁸ Shinn et al Longitudinal Impact of a Family Critical Time Intervention on Children in High-Risk Families
 Experiencing Homelessness: A Randomized Trial 2015 American Journal of Community Psychology (56) 205-216.
 ²⁹ Weinreb et al Managing Depression Among Homeless Mothers: Pilot Testing and Adapted Collaborative Care Intervention 2016.

³⁰ Zhang, J. & Slesnick, N. *Substance Use and Social Stability of Homeless Youth: A Comparison of Three Interventions* 2018 Psychology of Addictive Behaviors (32) 873-884.

³¹ Castaños-Cervantes, S. *Brief CBT group therapy for Mexican homeless girls* 2019 The Cognitive Behaviour Therapist (12) 1-21.

³² Armstrong et al Effects of Brief Parenting Intervention In Shelters for Mothers and Their Children Experiencing Homelessness 2021 Journal of Child and Family Studies (30) 2097-2107.

³³ Murphy et al *"From analogical to digital": Feasibility, acceptability and preliminary outcomes of a positive parenting program for street-connected mothers in Kenya* 2021 Children and Youth Services Review (127) 1-10.

4.3 The outcomes of the studies

The outcomes of the studies were improved mental health of the homeless families,³⁴ improved classroom behaviour and school outcomes of the children,³⁵ improved behavioural and emotional functioning of the children,³⁶ a decrease in substance abuse,³⁷ increased housing stability³⁸ and employment,³⁹ economically self-sufficient families,⁴⁰ reduction in intimate partner violence,⁴¹ improvement of parenting practices⁴² and reduced child maltreatment.⁴³

The included studies are summarised and set out in *Table 1*, below.

³⁷ Smith *et al Eighteen-Month Follow-Up Data on a Treatment Program for Homeless Substance Abusing Mothers* 2008 Journal of Addictive Diseases (14) 57-72 and Zhang, J. & Slesnick, N. *Substance Use and Social Stability of Homeless Youth: A Comparison of Three Interventions* 2018 Psychology of Addictive Behaviors (32) 873-884.

³⁸ Smith *et al Eighteen-Month Follow-Up Data on a Treatment Program for Homeless Substance Abusing Mothers* 2008 Journal of Addictive Diseases (14) 57-72 and Slesnick, N. & Erdem, G. *Intervention for Homeless, Substance Abusing Mothers: Findings from a Non-Randomised Pilot* 2012 Behavioral Medicine (38) 36-48.

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⁴⁰ Portwood *et al Examining the impact of family services on homeless children* 2015 Child & Family Social Work (20) 480-493.

⁴¹ Guo *et al Housing and Support Services with Homeless Mothers: Benefits to the Mother and Her Children* 2016 Community Mental Health Journal (52) 73-83.

⁴² Murphy et al "From analogical to digital": Feasibility, acceptability and preliminary outcomes of a positive parenting program for street-connected mothers in Kenya 2021 Children and Youth Services Review (127) 1-10.
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³⁵ Nabors *et al Evaluation of an Intervention for Children Experiencing Homelessness* 2003 Child & Youth Care Forum (32) 211-227.

³⁶ Nabors *et al Evaluation of an Intervention for Children Experiencing Homelessness* 2003 Child & Youth Care Forum (32) 211-227.

Table 1

Study;	Population	Intervention	Baseline	Comparison	Primary Outcome
Country	n			Follow up in months	
Tischler (2002), UK.	n n = 23 families 27 children (16 single mothers)	Mental health intervention. Mental Health Outreach Service (MHOS).	Baseline Parental Mental Health Experimental Group GHQ Scores 13.28 Control Group GHQ Scores 14.95	6 months Parental Mental Health Experimental Group GHQ Scores 7.23 Control Group GHQ Scores 8.85 Social Dysfunction Subscales Experimental Group Improved 61.1% Control Group Improved 52.6% Children SDQ Scores Experimental Group Improved on: Conduct scores 42% Hyperactivity scores 44% Emotional scores 56% Relationship scores 44% Emotional scores 32% Hyperactivity scores 28% Emotional scores 44%	Improved mental health of parents and children.
				Relationship scores 20%	

Nabors (2003), USA.	n = 122 homeless	Summer Program:	Intervention Group		Alternative Pro	gram Group	Improved classroom behaviour of homeless
00/1	children	-Classroom Activities					children.
	67 boys	-Recreational					
	55 girls	Activities	Bracelets/week		Bracelets/week		
		-Mental Health	1 7.72		1 6.45		
		Promotion Activities	2 8.49		2 7.53		
			3 7.52		3 6.41		
			4 8.40		4 7.30		
		Bracelets were	5 8.90		5 8.50		
		awarded to reinforce	6 8.62		6 7.16		
		positive classroom	7 8.54		7 7.25		
		behaviour such as:					
		-Helping other					
		children					
		-Following Directions					
		Completing work and					
		staying on task	Improved mother's and teacher's r	eports.			
		-Being a role model					Improved behavioural and emotional functioning.
		for other children					g.
		-Using anger					
		management skills					
Baer (2007),	n = 117 homeless	Brief Motivational	Baseline	1 month	1	3 months	CBT shows no significant and
USA.	adolescents	Intervention (BMI).	ВМІ	вмі		ВМІ	enduring benefit for homeless
	(13-19 years old)						adolescents.
		A method of	Abstinence 8.7	Abstinence 12.4	1	Abstinence 11.4	
		psychological	Alcohol use 5.8	Alcohol use 3.7		Alcohol use 4.5	
		outreach, a low-	Marijuana use 17.4	Marijuana use 1	3.7	Marijuana use 14.8	
		threshold, low-	Other drug use 6.4	Other drug use	4.1	Other drug use 3.6	
		demand intervention.					
			Agency Reported Utilization	Agency Reporte	ed Utilization	Agency Reported Utilization	
			Drop-in 5.5	Drop-in 6.4		Drop-in 4.4	
			Additional services 0.5	Additional serv	ices 0.5	Additional services 0.6	
			Youth Reported Utilization	Youth Reported	Utilization	Youth Reported Utilization	
			Other agencies 11.8	Other agencies	9.5	Other agencies 8.4	

			TAUTAUAbstinence 9.2Abstinence 15.6Alcohol use 4.8Alcohol use 3.5Marijuana use 19.1Marijuana use 13.1Other drug use 5.6Other drug use 2.0Agency Reported UtilizationAgency ReportedDrop-in 6.3Drop-in 6.1Additional services 0.5Additional services		3.0 2.6 ed Utilization	TAU Abstinence 15.2 Alcohol use 2.9 Marijuana use 13.2 Other drug use 3.3 Agency Reported Utilization Drop-in 5.3 Additional services 0.4	
			Youth Reported Utilization	Youth Reported	Utilization	Youth Reported Utilization	
			Other agencies 16.5	Other agencies	9.5	Other agencies 8.3	
Hosny (2007),	<i>n</i> = 35 street	Environmental Behavioural	Baseline		After Environm	ental Behavioural Modification	Improved behaviour.
Egypt.	children	Modification Programme.			Programme.		
	(7-15 years						
	old)	7 main units of education:	Independent behaviour 7.89		Independent be	haviour 28.97	
		-outdoors and recreational	Economic activities 5.57		Economic activities 11.46		
		-heritage and museum	Vocational activities 3.89		Vocational activ	vities 9.23	
		-moral and religious	Responsible behaviour 4.26		Responsible be	haviour 12.23	
		-human rights and peace	Social relations 5.23		Social relations	15.09	
		-economic and civic	Destructive behaviour 4.77		Destructive beh	aviour 16.94	
		-future and sustainable	Antisocial behaviour 1.14		Antisocial beha		
			Rebellious behaviour 2.77		Rebellious beha		
		Camping	Non-trustable behaviour 1.45		Non-trustable b		
		Fieldtrips	Withdrawal behaviour 2.11		Withdrawal beh		
		Theatre	Non-acceptable habits 5.26		Non-acceptable		
		Storytelling	Psychological and emotional dis	sorders 7.63	Psychological a	and emotional disorders 24.09	
		Gardening					
		Life-skill activities					
		Animal care					

Smith (2008),	n = 149 homeless	Substance abuse		Baseline	6 months	12 months	18 months	
USA.	mothers	treatment program.	RTG					Improvement in drug use and
	Residential		Alcohol Use	0.13	0.12	0.16	0.18	housing stability regardless of
	treatment group	-Grace Hill's	Drug Use	0.17	0.10	0.09	0.07	time spent in the program.
	(living at the Family	settlement house	Housing stability	0.11	0.20	0.39	0.20	
	Centre) <i>n</i> = 67	philosophy of	Employment	0.92	0.89	0.85	0.84	
	Non-residential	strengthening						
	group (attended	neighbours so that	NRTG					
	during the day but	neighbours help each	Alcohol Use	0.13	0.17	0.18	0.16	85% dropout rate.
	lived elsewhere, in	other.	Drug Use	0.17	0.07	0.06	0.07	Dropout rate lower among
	precarious, temporary	-Traditional recovery	Housing stability	0.11	0.25	0.34	0.29	RTG.
	living spaces)	services drawing on	Employment	0.85	0.85	0.81	0.79	RTG = Successful substance
	<i>n</i> = 85	the 12-step approach						abuse treatment.
		in the context of group						Improve retention rates =
		therapy.						additional gains.
		-Yablonsky's theory of						
		a therapeutic						
		community in which						
		addicts act as co-						
		therapists.						
Slensick (2012),	n = 15 homeless	Housing, case			Baseline	3 months	6 months	Housing stability, improved
USA.	mothers and their 2-	management	Housing (% days homeless past 3	s months)	75.5%	20.9%	7.8%	mental health, higher
	to 6-year-old children	services, evidence-	Substance abuse (% days substa	nce use past 3				employment rates, less child
		based substance	months)		48.8%	18.9%	33.7%	behavioural problems.
		abuse treatment.	Mental Health:					
			SF Mental Health Composite Scor	e	36.6	43.8	45.5	
			BDI (Beck Depression Inventory)	Depressive				
			Symptoms		24.6	22.9	22.9	
			Employment (% workdays past 3	months)	10.5%	6.1%	6.1%	
			Child Behavioural Problems:					
			CBCL (Child Behaviour Checklist))				
			Internalizing behaviour		10.8	9.5	6.5	
			CBCL Externalising behaviour		18.8	13.2	9.2	
			Interpersonal Stress:					
			PSI Parenting stress		90.8	92.4	91.8	
			WEB Total Battering		24.0	19.0	19.02	
			Women experiencing battering		8	5	4	

Slesnick & Erdem	n = 60 homeless	Ecologically-Based		Baseline	e	3 month	S	6 month	s	9 month	s	
(2013), USA.	mothers with young	Treatment:										EBT showed a quicker decline
	children (2-6 years	-rental and utility		EBT	TAU	EBT	TAU	EBT	TAU	EBT	TAU	in alcohol frequency and a
	old) in their care	assistance										quicker increase in housing
		-case management										stability.
	EBT <i>n</i> = 30	services	Resided in own	29	25	74	33	83	60	62	60	With supportive services, 2/3
	TAU <i>n</i> = 30	-substance abuse	apartments									of the women were successful
		counselling.	Alcohol use	22	38	6	15	7	20	8	5	in maintaining their apartment
			Drug use	74	53	43	41	31	30	40	44	for 6 months after rental
		Usual Care:										assistance ended.
		-Housing and services	Consequences of									
		through the family	substance use	12	11	7	8	5	6	5	6	
		shelter and	(Score by treatment									
		community housing	condition)									100% of the participants
		programs.										completed the follow-up
					l							assessments.

Portwood (2015),	<i>n</i> = 370	Housing and	Baseline to 6 mo	nths				Baseline	to 12 mo	onths				Significant improvement in the
USA.	127 adults	supportive services.	Time 1		Time 2			Time 1		Time 2		Time 3		economic self-sufficiency of
	244 children		Perceived family		Perceive	d family		Perceive	d	Perceive	d	Perceiv	ed	families.
	(0-18 years old)		conflict		conflict			family co	onflict	family co	onflict	family o	onflict	Significant improvement in
	109 families		50.19		49.77			51.14		50.63		50.75		externalising and internalising
			PSS-family		PSS-fam	ily		PSS-fami	ily	PSS-fam	ily	PSS-far	nily	behaviour.
			11.51		11.63			12.93		12.79		12.71		Reduction of the risk of
			PSS-friends		PSS-frie	nds		PSS-frier	nds	PSS-frie	nds	PSS-frie	ends	homeless students falling
	PSS: Perceptions of		12.23		12.60			11.32		11.36		11.68		further behind their peers
	Social Support		PSI-Parental Dist	tress	PSI-Pare	ental Dist	ress	PSI-Pare	ntal	PSI-Pare	ntal	PSI-Par	ental	academically.
	PSI: Parenting Stress		42.15		43.05			Distress		Distress		Distres	5	
	Index		PSI-Parent Child		PSI-Pare	ent Child		42.60		42.00		42.52		
			Dysfunction		Dysfunc	tion		PSI-Pare	nt	PSI-Pare	nt	PSI-Par	ent	
			51.07		51.58			Child		Child		Child		
			PSI-Difficult Chil	d	PSI-Diffi	cult Child	1	Dysfunct	ion	Dysfunc	tion	Dysfun	ction	
			47.86		46.81			50.71		51.64		50.00		
								PSI-Diffic	ult	PSI-Diffi	cult	PSI-Diff	icult	
								Child		Child		Child		
								46.58		46.08		44.31		
Shinn (2015),	<i>n</i> = 200 newly	Family Critical Time		Baseli	ne	3 mont	hs	9 mont	hs	15 mon	ths	24 mor	nths	Decline in self-reported school
USA.	homeless families	Intervention (FCTI):		FCTI	CG	FCTI	CG	FCTI	CG	FCTI	CG	FCTI	CG	troubles children (6-10 &11-16
	(Mothers with	housing and												years old).
	diagnosable mental	structured time-limited												
	illness or substance	case management to	Externalizing	54	54	53	53	52	53	51	53	50	53	Improved mental health and
	abuse problems)	connect shelter	behaviour											school outcomes for children
		leaving families with												experiencing homelessness.
		community services.	Probability of			0.42	0.42	0.27	0.41	0.15	0.39	0.06	0.37	
			school trouble			••••=	••••=	•	••••	••				
								1						

Guo (2016), USA.	n = 60 homeless	Ecologically-Based		Baselin	е	3 month	IS	6 month	S	9 month	IS	Reduction in children's
	mothers	Treatment (EBT):		EBT	TAU	EBT	TAU	EBT	TAU	EBT	TAU	behavioural problems.
		-independent housing										Reduction in mothers'
		and integrated	BDI-// total (Beck Depression	23.43	23.23	15.03	13.63	14.63	14.91	13.21	13.37	mental health problems
		support services.	Inventory-II)									and intimate partner
			CBCL (Child Behaviour									violence.
		Treatment as usual	Checklist)									
		(TAU):	Internalising	14.97	13.86	8.43	10.91	8.20	11.57	9.21	11.96	
		-community-based	Externalising	20.10	19.34	14.48	15.92	12.60	15.78	13.31	15.83	
		housing and support	PSI/SF total (Parenting Stress									
		services.	Index-Short Form)	85.87	88.00	78.14	75.33	74.43	84.39	71.03	78.46	
			SES (general Self-Efficacy									
			Scale)	62.10	61.27	66.30	67.21	67.66	64.43	67.45	66.50	
			SF-36 PCS (Physical									
			Component Summary)	63.41	61.94	64.12	62.10	66.52	62.63	68.08	61.99	
			SF-36 MCS (Mental									
			Component Summary)	39.50	39.30	46.77	46.29	48.43	49.00	49.72	49.67	
			WEB total (Women's									
			Experience with Battering	27.17	24.75	19.72	18.42	19.50	19.70	16.17	16.50	
			Scale)									
Weinreb (2016),	n=123 of 328 women	Collaborative care	Intervention group women (67)			Usual ca	re women	(56)				Improved mental health of
USA.	screened for	intervention.	3 months			3 month	s					homeless mothers.
	depression.	-Leadership	40% (receiving depression treatm	ent)		5.9% (re	ceiving de	pression tre	eatment)			
	<i>n</i> = 67 women	engagement	73.3% (anti-depressants)			5.9% (an	iti-depress	ants)				
	enrolled in the	-Proactive outreach	74.3% (primary care physician)			53.3% (p	rimary car	e physiciar	ו)			
	intervention.	by case managers	91.4% (care manager visits)			26.7% (c	are manaç	ger visits)				
	n = 56 usual care	-enhanced patient	6 months			6 month	s					
	women.	self-management	46.75% (primary care physician)			23.5% (p	rimary car	e physiciar	ו)			
		-use of clinical	70% (care manager visits)			17.7% (c	are manaç	ger visits)				
		decision-making tools					ion symp	oms impr				
						Intervention group: 30%						
						Usual-ca	re group:	5.9%				

Zhang & Slesnick	<i>n</i> = 270	Community	Substance Use	Social Stability	,	Substance Use	Social Stability		Decreased substance use
(2018), USA.	(14-20 years old)	Reinforcement							and increased social stability.
		Approach (CRA).	Baseline 61.84	Baseline 46.61		3 months	3 months		
	CRA n =93	Motivational	CRA 59.90	CRA 42.76		CRA 53.60	CRA 65.80		
	MET <i>n</i> = 86	Enhancement	MET 68.16	MET 38.55		MET 45.67	MET 75.83		
	CM <i>n</i> = 91	Therapy (MET)	CM 56.80	CM 58.15		CM 49.38	CM 76.67		
		Case Management			6 months 6 months				
		(CM).				CRA 39.10	CRA 81.88 MET 99.10		
						MET 48.88	CM 100.98		
						CM 42.64			
						12 months	12 months		
						CRA 39.59	CRA 103.53 MET 101.90		
						MET 50.72	CM 101.60		
						CM 45.76			
Castaños-	n = 84 homeless girls	Cognitive behavioural	TAU Group		CBT Gr	oup		Decreas	ed symptoms of anxiety and
Cervantes (2018)	(9-17 years old)	intervention (CBT).	Pre-Test		Pre-Tes	t		depressi	ion. Increased assertive skills,
Mexico.								functiona	al emotion regulation strategies,
	CBT <i>n</i> = 42	-Scientific principles	Anxiety symptoms 3.82		Anxiety	symptoms 3.68		and subj	jective well-being.
	(intervention group)	that research has	Depression symptoms 3.2	22	Depress	sion symptoms 3.17			
	Treatment as usual	shown to be effective	Assertiveness 3.36		Assertiv	/eness 3.51			
	(TAU) $n = 42$ (control	for a wide variety of	Subject wellbeing 4.10		Subject	wellbeing 4.08			
	group)	psychological	Functional emotional regu	ulation	Functio	nal emotional regulation s	strategies 3.71		
		problems.	strategies 3.42		Dysfund	ctional emotional regulation	on strategies 3.13		
			Dysfunctional emotional r	regulation					
			strategies 3.12		Post-Te	st			
			Post-Test		Anxiety	symptoms 3.15			
					Depress	sion symptoms 2.47			
			Anxiety symptoms 3.79		Assertiveness 4.36				
			Depression symptoms 3.2	24	Subject wellbeing 4.73				
			Assertiveness 3.43		Functio	nal emotional regulation s	strategies 4.38		
			Subject wellbeing 3.99		Dysfund	ctional emotional regulation	on strategies 2.57		
			Functional emotional regu	ulation					
			strategies 3.43						
			Dysfunctional emotional r	regulation					
1			strategies 3.45						

Armstrong	n = 39 homeless	Evidence-based			Time 1	Time 2	Time 3	Significant improvement in
(2021), USA.	mothers residing in a	parenting program.		F				mother-reported parenting
	shelter with children		T1 (Pre-Intervention)					practices and child behaviour.
	aged 2-6 years old	Triple P: Positive	ECBI (The Eyberg Child Behaviour Inventory)		124.88	118.73		
		Parenting Program.	PS (Parenting Scale)		105.68	96.18		Decreased maltreatment of
			BCAP (Brief Child Abuse Potential Inventory)		12.25	11.50		children.
		-Prevention services						
		-Intensive parenting	T2 (Post-Intervention)					
		interventions for high-	ECBI (The Eyberg Child Behaviour Inventory)			121.68	112.76	
		risk parents	PS (Parenting Scale)			96.04	90.19	
		-Discussion groups -Training	BCAP (Brief Child Abuse Potential Inventory)			11.38	10.79	
			T3 (Follow-up)					
			ECBI (The Eyberg Child Behaviour Inventory)		130.28		112.68	
			PS (Parenting Scale)		106.73		90.19	
			BCAP (Brief Child Abuse Potential Inventory)		12.54		11.00	
Murphy (2018),	n = 30 mothers	Adapted evidence-	Baseline		Post-test			Reduced child maltreatment
Kenya.		based Parenting for						and parental stress and
		Lifelong Health (PLH)	PARYC		PARYC			increased positive parenting.
		for Young Children	Supporting Good Behaviour		Supporting God	od Behaviour		
		program –	13.95		22.27			
		participatory methods.	Setting Limits		Setting Limits			
			12.25		21.89			
			Parental inefficacy		Parental ineffic	acy		
			Physical Abuse 4.88		Physical Abuse	2.00		
			Parental Stress 8.83		Parental Stress	5.52		

5 Discussion

Overall, the outcomes of the included studies show that the intervention models meet the needs of homeless mothers, children, and families.

MHOS (Mental Health Outreach Services) provide assessment and treatment to homeless families, trains shelter staff, and has a positive impact on families with mental health problems.⁴⁴ Collaborative care intervention by a team of mental health professionals who work together on a diagnosis and treatment also improves the mental health of homeless mothers living in shelters.⁴⁵ Summer programs implementing behaviour management systems and mental health promotion services significantly improve child behaviour, emotional functioning, and mental health.⁴⁶ Family Critical Time Intervention (FCTI) provides housing and structured time-limited case management to connect shelter leaving families with community services and has proved to also be feasible in this regard. Moreover, Cognitive Behaviour Therapy (CBT) is a psycho-social intervention and it is useful in reducing symptoms of anxiety and depression in homeless children as it improves their assertive skills, functional emotion regulation, and subjective well-being.⁴⁷ In Egypt, an Environmental behavioural modification program that involves camping, field trips, recreational activities, games, role play, theatre, storytelling, and life skill activities proved to be successful in learning the children new skills and improving their self-esteem and behaviour.⁴⁸ With regards to substance abuse, treatment programs involving group therapy, addicts acting as co-therapists, ⁴⁹ housing and case management had positive outcomes.⁵⁰ Furthermore, Ecologically-Based Treatment (EBT) is a home-based, family preservation model that focuses on families who are in crisis because a child has run away from home. EBT was successful in decreasing the frequency of alcohol

⁴⁶ Nabors *et al Evaluation of an Intervention for Children Experiencing Homelessness* 2003 Child Youth Care Forum (32) 211-227.

⁴⁴ Tischler *et al Evaluation of a mental health outreach service for homeless families* 2002 Archive of Disease in Childhood (86) 158-163.

⁴⁵ Weinreb *et al Managing Depression Among Homeless Mothers: Pilot Testing and Adapted Collaborative Care Intervention* 2016.

⁴⁷ Castaños-Cervantes, S. *Brief CBT group therapy for Mexican homeless girls* 2019 The Cognitive Behaviour Therapist (12) 1-21.

 ⁴⁸ Hosny *et al Environmental behavioural modification program for street children in Alexandria, Egypt* 2007 La
 Revue de Santé de la Méditerranée orientale (13) 1438-1448.

⁴⁹ Slesnick, N. & Erdem, G. Intervention for Homeless, Substance Abusing Mothers: Findings from a Non-Randomised Pilot 2012 Behavioral Medicine (38) 36-48.

⁵⁰ Smith *et al Eighteen-Month Follow-Up Data on a Treatment Program for Homeless Substance Abusing Mothers* 2008 Journal of Addictive Diseases (14) 57-72.

use in homeless mothers, it resulted in increased housing stability amongst homeless mothers,⁵¹ and it reduced behavioural problems in homeless children.⁵²

Equally important is family services assisting and supporting homeless parents in their role as caregivers significantly improve the economic self-sufficiency of homeless families.⁵³ Additionally, Community Reinforcement Approach (CRA) is a comprehensive behavioural treatment approach for people with substance use disorders and is based on the theory of operant conditioning which means that behaviour is shaped by its consequences.

Motivational Enhancement Therapy (MET) is a counselling approach that helps individuals resolve their hesitance about engaging in treatment and stopping their substance use. Both CRA and MET are successful in decreasing substance use and increasing social stability.⁵⁴ Lastly, with regards to parenting practices⁵⁵ and maltreatment of children evidence-based parenting programs have proved to be advantageous.⁵⁶ However, BMI (Brief Motivational Intervention) shows no enduring benefit for homeless children.⁵⁷

These intervention models (excluding BMI) equate to the international best practices in the intervention of the lives of homeless mothers, children and families.

6 Conclusion

This research paper considered the international best practices for intervening in the lives of homeless mothers to provide the CCID with a framework of the most effective intervention models worldwide. The ultimate success for the CCID is helping homeless people move off the streets by means of early intervention and referrals to community-based partners, work-based rehabilitation programmes, and behavioural change programmes. These programmes

⁵¹ Slesnick, N. & Erdem, G. *Efficacy of ecologically-based treatment with substance-abusing homeless mothers: Substance use and housing outcomes* 2013 Journal of Substance Abuse Treatment (45) 416-425.

⁵² Guo *et al Housing and Support Services with Homeless Mothers: Benefits to the Mother and Her Children* 2016 Community Mental Health Journal (52) 73-83.

⁵³ Portwood *et al Examining the impact of family services on homeless children* 2015 Child & Family Social Work (20) 480-493.

⁵⁴ Zhang, J. & Slesnick, N. *Substance Use and Social Stability of Homeless Youth: A Comparison of Three Interventions* 2018 Psychology of Addictive Behaviors (32) 873-884.

⁵⁵ Armstrong et al Effects of Brief Parenting Intervention In Shelters for Mothers and Their Children Experiencing Homelessness 2021 Journal of Child and Family Studies (30) 2097-2107.

⁵⁶ Murphy et al *"From analogical to digital": Feasibility, acceptability and preliminary outcomes of a positive parenting program for street-connected mothers in Kenya* 2021 Children and Youth Services Review (127) 1-10.

⁵⁷ Baer *et al Brief Motivational Intervention with Homeless Adolescents: Evaluating Effects on Substance Use and Service Utilization* 2007 Psychology of Addictive Behaviours (21) 582-586.

are amongst the most effective intervention models for intervening in the lives of homeless mothers worldwide however, there are a few other international intervention models that might prove to also be useful for the CCID. Namely, Collaborative Care Intervention in shelters by a team of mental health professionals who work together on a diagnosis and treatment of mentally ill mothers. Moreover, Cognitive Behaviour Therapy (CBT), which is a psycho-social intervention that is useful in reducing symptoms of mental health issues in homeless mothers and it improves the assertive skills, functional emotion regulation, and subjective well-being of children. In addition to that, another practical intervention model is providing housing and structured time-limited case management to connect shelter leaving families with community services and the CCID's community-based partners (FCTI). The aforementioned can be combined with Ecologically-Based Treatment (EBT), a home-based treatment and preservation model, which is successful in decreasing the frequency of alcohol use in homeless mothers, increasing housing stability amongst homeless mothers, and reducing behavioural problems in homeless children. With regards to substance-abusing mothers, Comprehensive Behavioural Treatment (CBT)(behaviour is shaped by its consequences) together with Motivational Enhancement Treatment (MET)(a counselling approach aimed at resolving hesitance to engage in treatment and breaking bad habits) is a feasible option. Lastly, the importance of an intervention model designed specifically for homeless children cannot be over-emphasized. Through an Environmental Behavioural Modification Program homeless children can be taught invaluable new skills which in turn will significantly improve their self-esteem and behaviour. It is important to note that these international intervention models have proved to be feasible in mostly first world countries. They should be assessed from a third world country perspective, more specifically a South African perspective and adapted accordingly.

This systematic review not only highlights the international best practices in the intervention of the lives of homeless mothers, children and families but it also focuses attention on the lack of evidence on which to build intervention models to assist and end homelessness not only for mothers, children, and families but for all homeless persons in Africa. In order to gain ground on homelessness, evidence-based research must be done to develop effective interventions to assist homeless people in Africa. A good starting point is the implementation of international best practices through pilot-intervention studies, as it will determine the needs of the most vulnerable amongst us and allow us to design tailormade homeless interventions that meet the specific needs of homeless people within an African context.

The measure of any society is how the needs of the most vulnerable people are met. Consequently, human dignity must be ensured by providing adequate living conditions for the homeless.

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